The City of Edinburgh Council

10.00am, Thursday, 21 January 2016

Capital Investment Programme/Plan 2016/17 to 2023/24 - referral report from the Finance and Resources Committee

Item number 4.2

Report number

Wards All

Executive summary

The Finance and Resources Committee on 14 January 2016 considered a report that provided an update on the roll forward of the capital investment programme to 2020/21 and the capital plan to 2023/24. The report has been referred to the City of Edinburgh Council for decision on 21 January 2016 as part of the budget setting process.

Links

Coalition pledgesSee attached reportCouncil outcomesSee attached reportSingle OutcomeSee attached reportAgreementAgreement

Appendices See attached report



Terms of Referral

Capital Investment Programme/Plan 2016/17 to 2023/24

Terms of referral

- 1.1 Council approved the five year capital programme for the period 2015-2020 in February 2015. A revised programme, incorporating both net slippage/acceleration from 2014/15 and the outcome of a re-phasing exercise, was reported to the Finance and Resources Committee in August 2015. The capital programme was based on the ten year capital plan originally set out in 2009, which had subsequently been rolled forward on an indicative basis to 2024 on broadly similar terms as before.
- 1.2 Although the level of grant funding in 2016/17, at £38.8 million, was £7.2 million below that assumed in the current Capital Investment Programme, £10.3 million would be reinstated over the following three years. The net additional borrowing that resulted from the timing of the settlement would be managed from within the loans funds provision set out within the budget framework.
- 1.3 The Finance and Resources Committee agreed:
 - 1.3.1 To note the report.
 - 1.3.2 To refer the 2016 2021 Capital Investment Programme and updated
 2019 2024 indicative five year capital plan to Council for decision on 21
 January 2016 as part of the budget setting process.
 - 1.3.3 To note that following the announcement of the Finance Settlement, there was no scope to increase the level of capital resources available to support additional capital investment at this time.
 - 1.3.4 To note the up to date analysis of unfunded service priorities and pressures set out within the report.
 - 1.3.5 To note the revised proposed treatment of potential additional capital receipts of £7.9 million that might be realised over the period of 2015/20 Capital Investment Programme to now distribute this equally between (i) supplementing planned repairs and maintenance spend through use of the Capital Fund and (ii) providing funding for future LDP infrastructure requirements (which replaced the previous proposal of providing additional capital investment for priority areas) and refer to Council for decision on 21 January 2016.

- 1.3.6 To note that following the proposed update to the capital plan, £7 million of funding per annum was currently unallocated from 2019/20 onwards and refer to Council for decision on 21 January 2016 how this be allocated in the context of infrastructure needs /priorities and existing Council commitments.
- 1.3.7 To instruct the Council Leadership Team (CLT) to put in place measures to ensure that capital projects consider and undertake an Equality and Rights Impact Assessment (using the Council ERIA template and related guidance) and use the Sustainability, Adaptation, Mitigation tool iteratively in all project initiation, development and management processes.

For Decision/Action

2.1 The Finance and Resources Committee has referred to The City of Edinburgh Council the 2016 – 2021 Capital Investment Programme and updated 2019 – 2024 indicative five year capital plan; the revised proposed treatment of potential additional capital receipts of £7.9 million; and the allocation of £7 million of funding per annum from 2019/20 onwards for decision as part of the budget setting process.

Background reading / external references

Minute of the Finance and Resources Committee, 14 January 2016.

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Links

Coalition pledges	See attached report
Council outcomes	See attached report
Single Outcome Agreement	See attached report
Appendices	See attached report

Finance and Resources Committee

10.00am, Thursday, 14 January 2016

Capital Investment Programme / Plan 2016/17 to 2023/24

Item number 7.10

Report number Executive/routine

Wards

Executive summary

The roll forward Capital Investment Programme (CIP) sets out planned investment for the period 2016/17 to 2020/21. Projects have been realigned, reflecting slippage and acceleration in the current financial year. Spending in the latter years should be viewed as indicative, as details of the likely level of capital grant can only be estimated at this time.

The Finance Settlement announced in December 2015 confirmed the level of capital funding available in 2016/17. While, due to a £150m Scotland-wide reprofiling of the Scottish Government's capital budget, Edinburgh's level of grant funding in 2016/17 at £38.8m, is £7.2m below that assumed in the current Capital Investment Programme, £10.3m will be reinstated over the following three years as part of the reprofiling exercise. Given that the timing of receipt of this funding cannot be confirmed at this point and there is no indication of what the grant settlement will be over the following three year period relative to the assumptions factored in to the 2016-2021 CIP, there is no scope to increase the level of capital resources available to support additional capital investment at this time, given that the additional borrowing required will lead to further pressure on the revenue budget.

Links

Coalition pledges P3; P8; P30; P31; P33; P42

Council outcomes CO1; CO16; CO20; CO23; CO25

Single Outcome Agreement SO3; SO4



The CIP is based upon the capital plan which has previously been rolled forward to the period 2019/20 to 2023/24. Since rolling forward the capital plan in February 2014, £9m per annum of funding, available from 2019/20, has remained unallocated pending a decision by elected members as to where best to redistribute this. An update to the capital plan is presented in this report which proposes that £2m of this unallocated funding be distributed equally between two emerging priority areas; existing tram network lifecycle replacement costs and a statutory obligation to support home owner adaptations.

Report

Capital Investment Programme / Plan 2016/17 to 2023/24

Recommendations

- 1.1 Members of the Finance and Resources Committee are requested to:
 - 1.1.1 Note the contents of this report and remit to Council's budget meeting the 2016 – 2021 Capital Investment Programme and updated 2019 – 2024 indicative five year capital plan;
 - 1.1.2 Note that following announcement of the Finance Settlement, there is no scope to increase the level of capital resources available to support additional capital investment at this time;
 - 1.1.3 Note the up to date analysis of unfunded service priorities and pressures set out within this report;
 - 1.1.4 Note the revised proposed treatment of potential additional capital receipts of £7.9m that may be realised over the period of 2015/20 Capital Investment Programme to now distribute this equally between (i) supplementing planned repairs and maintenance spend through use of the Capital Fund and (ii) providing funding for future LDP infrastructure requirements (which replaces the previous proposal of providing additional capital investment for priority areas), and remit to Council for decision on 21 January 2016;
 - 1.1.5 Note that following the proposed update to the capital plan, £7m of funding per annum is currently unallocated from 2019/20 onwards and remit to Council for decision on 21 January 2016 how this be allocated in the context of infrastructure needs / priorities and existing Council commitments; and
 - 1.1.6 Instruct Council Leadership Team to put in place measures to ensure that capital projects consider and undertake an Equality and Rights Impact Assessment (using the Council ERIA template and related guidance) and use the Sustainability, Adaptation, Mitigation tool iteratively in all project initiation, development and management processes.

Background

- 2.1 This report provides elected members with an update on the roll forward of the capital investment programme to 2020/21 and the capital plan to 2023/24.
- 2.2 Council approved the five year capital programme for the period 2015-2020 in February 2015. A revised programme, incorporating both net slippage / acceleration from 2014/15 and the outcome of a re-phasing exercise, was reported to the Finance and Resources Committee in August 2015. The capital programme is based on the ten year capital plan originally set out in 2009, which has subsequently been rolled forward on an indicative basis to 2024 on broadly similar terms as before.

Main report

3.1 The table below summarises the capital grant allocation the Council has received in 2016/17 from the Scottish Government, as announced in the one year Finance Settlement.

	2016/17	2016/17 allocation reprofiled to be paid over following 3 year period
Edinburgh's Allocation	£m	£m
General Capital Grant	38.795	10.264
Specific Capital Grant	29.788	6.065
Of which:		
Management Development Funding	29.248	5.927
Cycling, Walking and Safer Streets	0.540	0.138

- 3.2 Although the level of grant funding in 2016/17, at £38.8m, is £7.2m below that assumed in the current Capital Investment Programme, £10.3m will be reinstated over the following three years. The net additional borrowing resulting from the timing of the settlement will be managed from within the loans fund provision set out within the budget framework.
- 3.3 As no firm allocations have been advised beyond this, an estimate of each year's General Capital Grant Settlement has been factored in for the period 2017/18 to 2020/21 based on a prudent estimate of the possible Scotland-wide funding and adjusted for the £10.264m allocation for 2016/17 which is to be paid over the three year period 2017/18 to 2019/20 based on an assumption of receiving this in equal annual instalments.

- 3.4 There remains the potential for an additional capital allocation related to the Children and Young People Bill to be received in 2016/17 but formal confirmation of any Council share and amount is pending. An update will be provided as part of future roll forward programmes.
- 3.5 The programme has also been adjusted for current projected capital receipts forecasts and other known sources of income expected from developers and other third party contributions.
- 3.6 Directors working in conjunction with the Capital Monitoring Team have been asked to re-profile the existing capital programme, including slippage and acceleration identified at period eight, based on up-to-date cash flow information. The roll forward capital programme, incorporating this review can be seen at Appendix 1. It should be noted that the CIP has been presented on the basis of the existing Council structure pending finalisation of structures following implementation of the transformation programme.

National Housing Trust (NHT) update

- 3.7 On 3 February 2015, Finance and Resources Committee approved entering into four contracts to deliver up to 413 homes through NHT phase 3. The Council approved borrowing of up to £54.998m for four developments at Fruitmarket Chesser, Shrubhill Leith Walk, The Walled Garden Edmonstone Estate and Western Harbour.
- 3.8 To date, two of the four contracts have been entered into, with a third expected to be entered into in January 2016. The Walled Garden development is now not proceeding through NHT 3 following difficulties between the developer and land owner in reaching terms of agreement. As a result of these contract changes, the overall borrowing requirement for NHT 3 is now reduced from £54.998m to £48.122m.

Current Unfunded Priorities and Pressures

3.9 Current unfunded capital priorities over the period 2016-2021, including an element of works across the Council estate collated from each service Director totalling approximately £141.574m are summarised in Appendix 2. This is an up to date list of each Service's top three priorities ranked in order of importance taking cognisance of Council commitments and pledges.

- 3.10 Elected members are also reminded of the likely future infrastructure requirements as a consequence of projected housing growth in the city initiated through the Local Development Plan (LDP) which were described on a high level basis in an update report to Finance and Resources Committee on 29 October 2015. This stated that although alternative supplementary income streams are being investigated to reduce the overall net cost to the Council (currently projected at £152.3m based on gross infrastructure costs of £296.4m against developer contribution income of £144.1m), there will still likely be an overall large funding requirement falling to the Council as a result of infrastructure provision. With the exception of £0.9m provided in 2015/16 for early design works on likely transport and education infrastructure, no allowance has been provided for this likely future pressure in the current capital programme or within the indicative five year capital plan 2019-2024.
- 3.11 In light of this likely future budget pressure, it is proposed that the recent proposal presented to elected members on 24 September 2015 over the treatment of potential additional capital receipts of £7.9m that may be realised over the period of the 2015/20 Capital Investment Programme, be revised to distribute this equally between (i) supplementing planned repairs and maintenance spend through use of the Capital Fund and (ii) providing funding for future LDP infrastructure requirements (which replaces the previous proposal of providing additional capital investment for priority areas).
- 3.12 This means that whilst there remains the potential to generate approximately £3.95m of one-off monies over the next five-year period to be spent on revenue repairs and maintenance / health and safety works across the existing Council property estate, the remaining 50% of any additional receipt income (potentially £3.95m over the next five-year period) could be used to create a minimal pot of one-off funding for investment in immediate infrastructure requirements arising from the LDP.
- 3.13 The roll forward capital programme is for General Fund projects only. The Housing Revenue Account capital budget will be the subject of a separate report.

Updated Indicative Capital Plan 2019 - 2024

3.14 The Capital Plan was rolled forward to the period 2019/20 to 2023/24 in February 2014. With the exception of £9m previously provided for Wave 3 schools and flood prevention projects, the five year capital plan was rolled forward on the basis of directing approximately £41m of capital expenditure per annum to the same priority areas as before. To date, the £9m of funding has remained unallocated pending a decision by elected members as to where best to redistribute this.

- 3.15 An update to the capital plan is presented at Appendix 3 which proposes that £2m of this unallocated funding be distributed equally between two emerging priority areas; existing tram network lifecycle replacement costs and a statutory obligation to support home owner adaptations.
- 3.16 The proposed £1m per annum for trams relates to a minimum amount identified as required for cyclical, planned capital investment within the existing tram network which as asset owner, the Council is responsible for maintaining. This is considered as a priority for investment within the capital plan as without cyclical, planned spend it is likely that elements of the tram network will deteriorate at a faster rate than originally envisaged. The absence of this cyclical spending regime would have a detrimental effect on service delivery and could potentially lead to more costly replacement programmes in the future.
- 3.17 The proposed £1m per annum for home owner adaptations relates to a minimum amount identified to fund layout and physical structure improvements of properties in line with an occupant's health and social care requirements. This is a statutory obligation in line with Scottish Government legislation and budgets associated with this will require to be delegated to the Integrated Joint Board.
- 3.18 Should the priority areas for investment outlined above be approved, elected members are asked to identify where the remaining £7m per annum (from 2019/20 onwards) should be redirected within the plan in the context of infrastructure needs / priorities and existing Council commitments.

Measures of success

4.1 The City of Edinburgh Council sets a capital budget which adheres to the key objectives of the Prudential Code. These are to ensure, within a clear framework, that the capital plans of the Council are affordable, prudent and sustainable.

Financial impact

- 5.1 The revenue funding required to support the borrowing costs associated with the five-year capital programme (2016-2021) is provided for in the long term financial plan.
- 5.2 Council can only commit to further capital expenditure if revenue expenditure plans are affordable and sustainable. Inclusion of any additional revenue investment within the budget framework is contingent upon the development, and subsequent delivery, of corresponding savings, alongside management of all risks and pressures, particularly those of a demand-led nature.

Risk, policy, compliance and governance impact

- 6.1 Capital monitoring and budget setting processes adopted ensure effective stewardship of resources. The processes applied aim to ensure projects are delivered on time and budget whilst fulfilling the financial criteria of value for money.
- 6.2 Monitoring of major capital projects including risk assessment is carried out by the Council's Corporate Programmes Office (CPO).
- 6.3 The risk of not adequately investing in infrastructure means that it does not meet Council's and stakeholders' needs and does not remain fit for purpose in the future.
- 6.4 Legal and reputational risk from failure in considering and evidencing due regard of the Climate Change (Scotland) Act 2009 Public Bodies Duties and Equality Act 2010 Public Sector Equality Duties in capital projects.

Equalities impact

7.1 In Spring 2015, officers carried out assessments using the Council's Equality and Rights Impact Assessments (ERIA) for four of nineteen relevant projects identified in the CIP including one for the Asset Management Programme as a whole.

Sustainability impact

- 8.1 In Spring 2015, officers carried out assessments using the Council's Sustainability, Adaptation, Mitigation (SAM) e-tool for ten of nineteen relevant projects identified in the CIP including one for the Asset Management Programme as a whole.
- 8.2 Three of these ten projects opted not to continue with a full assessment at the proportionality test stage whilst seven projects continued with full assessment.
- 8.3 An overview of the seven completed SAM assessments for individual capital projects is included below.
 - All seven recorded consideration of carbon impacts (mitigation) at predominantly detailed or high level.
 - In general, the completed assessments reflected a low level of consideration for vulnerability and resilience to the impacts of climate change. This is cause for concern given the heightened risks to infrastructure from increasingly frequent extreme weather events.
 - Overall, they recorded detailed consideration of economic, social and environmental sustainability based on the predominantly health, social care and child-orientated services delivered from these building projects.

- During this financial year, no evidence has been supplied to demonstrate that ongoing consideration is being given to the three elements of the Climate Change (Scotland) Act 2009 Public Bodies Duties as these projects progress. This is also the case with regard to relevant sustainable development policies.
- 8.4 Evidence of compliance with the statutory duties is outstanding for the remaining nine of the nineteen main projects identified.
- 8.5 The aspiration is that, in order to meet the statutory duties and to have regard to the Government's statutory guidance on putting the duties into practice, all relevant capital projects use the Council's SAM Public Bodies Duties compliance tool iteratively, as standard, throughout project initiation, development and management processes.

Consultation and engagement

9.1 Consultation on the budget will be undertaken as part of the budget process.

Background reading/external references

<u>Local Development Plan - Action Programme: Financial Assessment and Next Steps,</u> Finance and Resources Committee, 29 October 2015

<u>2016/20 revenue and capital budget framework,</u> Finance and Resources Committee, 24 September 2015

<u>Capital Monitoring 2014/15 – Outturn and Receipts</u>, Finance and Resources Committee, 27 August 2015

<u>Capital Investment Programme 2015/16 to 2019/20 – referral report from the Finance and Resources Committee</u>, Finance and Resources Committee, 12 February 2015

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Links

Coalition pledges P3 – Rebuild Portobello High School and continue progress on all other planned school developments, while providing

adequate investment in the fabric of all schools

P8 – Make sure the city's people are well-housed, including encouraging developers to build residential communities,

	starting with brownfield sites
	P30 – Continue to maintain a sound financial position including long-term financial planning
	P31 – Maintain our City's reputation as the cultural capital of the world by continuing to support and invest in our cultural infrastructure
	P33 – Strengthen Neighbourhood Partnerships and further involve local people in decisions on how Council resources are used
	P42 – Continue to support and invest in our sporting infrastructure
Council outcomes	CO1 – Our children have the best start in life, are able to make and sustain relationships and are ready to succeed
	CO16 – Edinburgh draws new investment in development and regeneration
	CO20 – Culture, sport and major events – Edinburgh continues to be a leading cultural city where culture and sport play a central part in the lives and future of citizens
	CO23 – Well-Engaged and Well-Informed – Communities and individuals are empowered and supported to improve local outcomes and foster a sense of community
	CO25 – The Council has efficient and effective services that deliver on objectives
Single Outcome Agreement	SO3 - Edinburgh's children and young people enjoy their childhood and fulfil their potential
	SO4 - Edinburgh's communities are safer and have improved physical and social fabric
Appendices	1 – Draft Roll Forward Capital Investment Programme 2016- 2021
	2 – Currently unfunded capital priorities3 – Updated Indicative Capital Plan 2019-2024

(Incorporating part-year slippage from 2015/16)

SUMMARY OF EXPENDITURE AND RESOURCES - GENERAL SERVICES

2016-2021	2016/17 £000	2017/18 £000	2018/19 £000	2019/20 £000	2020/21 £000	Total £000
Expenditure	195,404	92,333	49,339	65,140	41,392	443,609
Resources						
Capital receipts						
General asset sales	20,300	11,760	1,260	5,503	3,000	41,823
Less additional receipt income transferred to capital fund	-7,084	-834	0	0	0	-7,918
Asset sales to reduce corporate borrowing	1,380	0	0	0	0	1,380
Ring-fenced asset sales	4,895	0	0	10,000	0	14,895
Developers and other contributions	3,643	209	0	309	0	4,161
Total receipts	23,134	11,135	1,260	15,812	3,000	54,341
Grants	00.700					
Specific Capital Grant	29,788	0	0	0	0	29,788
General Capital Grant	38,795	47,921	47,921	41,422	38,000	214,059
Total Grants	68,583	47,921	47,921	41,422	38,000	243,847
Borrowing						
Support brought forward	42,678	0	0	0	0	42,678
Prudential framework						
- Through council tax	120	0	0	0	0	120
- Departmentally supported	44,491	39,125	11,255	4,366	0	99,237
Total borrowing	87,289	39,125	11,255	4,366	0	142,035
Over / (under)-programming	16,398	-5,848	-11,097	3,540	392	3,386
Total Resources	195,404	92,333	49,339	65,140	41,392	443,609
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Grant funding from 2017/18 onwards are based on prudent estimates.

SUMMARY OF EXPENDITURE	Revised Budget 2016/17 £000	Indicative Budget 2017/18 £000	Indicative Budget 2018/19 £000	Indicative Budget 2019/20 £000	Indicative Budget 2020/21 £000	Total Budget 2016-2021 £000
General Services						
Children and Families	49,310	6,558	10,019	14,601	393	80,881
Corporate Governance	18,879	1,028	165	165	165	20,402
Health and Social Care	4,229	114	-	-	-	4,343
Services for Communities Services for Communities - Asset Management Works	98,942	73,598	30,719	24,201	19,834	247,295
- Children and Families	13,990	7,827	2,925	5,944	-	30,686
- Corporate Property	1,240	-	-	-	-	1,240
- Corporate Governance	2,348	375	-	-	-	2,723
- Health and Social Care	1,078	115	-	25	-	1,218
- Services for Communities	5,388	-	-	-	-	5,388
- Not yet allocated to services	-	2,718	5,511	13,204	14,000	35,433
Unallocated - indicative 5 year plan				7,000	7,000	14,000
Total General Services	195,404	92,333	49,339	65,140	41,392	443,609

CHILDREN AND FAMILIES	Realigned Budget	Indicative Budget	Indicative Budget	Indicative Budget	Indicative Budget	Total Budget
	2016-17	2017-18	2018-19	2019-20	2020-21	2016-2021
	£000	£000	£000	£000	£000	£000
Early years						
Early learning and childcare	7,181	330	-	-	-	7,511
Fox Covert nursery	303	4	-	-	-	307
Early years total	7,484	334	0	0	0	7,818
Primary schools						
Upgrade kitchens - free school meals						
initiative	2,465	42	-	-	-	2,507
Waterfront Primary schools total	2.405	19	-	-	-	19
Filliary schools total	2,465	61	0	0	0	2,526
Secondary schools						
Liberton high school replacement gym	1,412	35	-	-	-	1,447
New high school for Craigmillar	-	618	-	-	-	618
Replacement Queensferry high school	350	1,500	3,924	-	-	5,774
Secondary schools total	1,762	2,153	3,924	0	0	7,839
Community centres						
Duncan Place improvement works	1,957	24		-	-	1,981
Community centres total	1,957	24	0	0	0	1,981
Children's services						
Accommodation young person centre	-	295	-	-	-	295
Heather Vale young person centre	367	-	-	-	-	367
Children's services total	367	295	0	0	0	662
Other projects						
Buckstone primary school - development						
works	100	-	-	-	-	100
Cost of sale of assets Kirkliston primary school - development	(56)	-	-	-	-	(56)
works	1,086	25	-	-	-	1,111
Wester Hailes Healthy Living Centre						
underpass Other projects total	1,131	25	- 0	- 0	- 0	1,156
-	1,131	23	i i	H	ď	1,130
Capital investment new nurseries and gym						
Blackhall new gym	30	-	-	-	-	30
Duddingston nursery	14	-	-	-	-	14
Wardie nursery	10			-	-	10
Capital investment new nurseries and						E,
gym total	54	0	0	0	0	54
Rising school rolls						
Rising school rolls extension works	4,483	714	601	695	393	6,886
Rising school rolls total	4,483	714	601	695	393	6,886

CHILDREN AND FAMILIES	Realigned Budget 2016-17	Indicative Budget 2017-18	Indicative Budget 2018-19	Indicative Budget 2019-20	Indicative Budget 2020-21	Total Budget 2016-2021
	£000	£000	£000	£000	£000	£000
Wave three school projects						
Boroughmuir high school replacement	17,720	400	-	-	-	18,120
James Gillespie's campus	802	-	-	-	-	802
Portobello high school replacement	10,038	559	-	-	-	10,597
St Crispin's special school replacement	370	738	1,107	5,167	-	7,382
St John's new wave 3 school	677	1,255	1,883	8,739	-	12,554
Wave three inflation contingency	-	-	2,504	-	-	2,504
Wave three school projects total	29,607	2,952	5,494	13,906	0	51,959
Total Children and Families	49,310	6,558	10,019	14,601	393	80,881

CORPORATE GOVERNANCE	Realigned Budget 2016-17	Indicative Budget 2017-18	Indicative Budget 2018-19	Indicative Budget 2019-20	Indicative Budget 2020-21	Total Budget 2016-2021
	£000	£000	£000	£000	£000	£000
Museums and arts						
Calton Hill redevelopment	484	-	-	-	-	484
Museums and Arts Total	484	0	0	0	0	484
Edinburgh Leisure						
Edinburgh Leisure	165	165	165	165	165	825
Edinburgh Leisure total	165	165	165	165	165	825
Sport projects Hunter Hall cycle hub and pitch	565	500	_	_	_	1,065
Meggetland 3G Pitch National Performance Centre for Sport	150	-	-	-	-	150
additional contribution	200	-	-	-	-	200
Pavilions and pitches total	915	500	0	0	0	1,415
Strategic support						
BOLD channel shift infrastructure	1,741	-	-	-	-	1,741
CATs ICT capital investment	150	-	-	-	-	150
City dressing programme	40	127	-	-	-	167
ICT contract asset purchase	15,000	-	-	-	-	15,000
ICT transformational change investment	400	-	-	-	-	400
Winter festival lighting	22	-	-	-	-	22
Strategic support total	17,353	127	0	0	0	17,480
Miscellaneous projects						
Assembly Rooms - theatre strategy	-	166	-	-	-	166
Contingency	-	70	-	-	-	70
Cost of sale of assets	(38)	-	-	-	-	(38)
Miscellaneous projects total	-38	236	0	0	0	198
Total Corporate Governance	18,879	1,028	165	165	165	20,402

HEALTH AND SOCIAL CARE	Realigned Budget 2016-17	Indicative Budget 2017-18	Indicative Budget 2018-19	Indicative Budget 2019-20	Indicative Budget 2020-21	Total Budget 2016-2021
Care homes						
Royston care Home	3,972	114	-	-	-	4,086
Care homes total	3,972	114	0	0	0	4,086
Other projects Autism day and respite centre	70					70
Cost of sale of assets	(9)	-	-	-	-	(9)
Oxgangs day centre	8	- 1	-	-	- 1	8
Telecare	180	-	-	-	-	180
Wester Hailes Healthy Living Centre Underpass	8	-	-	-	-	8
Other projects total	257	0	0	0	0	257
Total Health and Social Care	4,229	114	0	0	0	4,343

SERVICES FOR COMMUNITIES	Realigned Budget 2016-17	Indicative Budget 2017-18	Indicative Budget 2018-19	Indicative Budget 2019-20	Indicative Budget 2020-21	Total Budget 2016-2021
	£000	£000	£000	£000	£000	£000
Environment						
Waste services						
Containers - household waste	258	_	_	_	_	258
Purchase of litter bins	222	_	_	_	_	222
Waste disposal sites	50	_	_	_	_	50
Zero Waste: Millerhill	48	_	_	_	_	48
Parks and green spaces						
HAVS replacement equipment	2	_		_		2
New play areas	16	_	-	_		16
Parks and green spaces	159	_	_	_	_	159
Saughton Park	373	826	_	_	_	1,199
East Neighbourhood						, : :
Neighbourhood environmental partnerships	164	136	136	136	136	708
Roads ward allocation	5	_	-	-	-	5
Environment total	1,297	962	136	136	136	2,667
Community Safety						
Community Safety						
Closed Circuit Television combine services	-	1,125	_	-	-	1,125
Mortonhall - cremator replacement	364	-	-	-	-	364
Mortonhall memorialisation	69	-	-	-	-	69
Purchase of noise equipment	33	-	-	-	-	33
<u>Libraries</u> George IV Bridge Library-enhancement works	-	372	-	-	-	372
Peoples Network	46	_	_	_	_	46
South Neighbourhood - Community Safety	.0					.0
Neighbourhood environmental partnerships	227	136	136	135	135	769
Roads ward allocation	148	-	-	-	-	148
Community Safety and Libraries total	887	1,633	136	135	135	2,926
Housing and Regeneration		,				,,,,,
Commuted sums	159					159
Home owners' adaptation grants	935	1,000	1,000	1,000	1,000	4,935
• •		1,000	1,000	1,000	1,000	-
Development Funding Grant	29,248	_	-		-	29,248 10,383
National Housing Trust phase 2	10,383	20.540	4 00 4	4 000	-	10,383
National Housing Trust phase 3	9,153	30,519	4,084	4,366	-	48,122 460
Stair lighting LED replacement	460	-		-	-	460
West Neighbourhood - Housing						
Neighbourhood environmental partnerships Roads ward allocation	292 24	136	136	136	136	836 24
Noaus waru anocation	24	ı - I				²⁴

SERVICES FOR COMMUNITIES	Realigned Budget 2016-17	Indicative Budget 2017-18	Indicative Budget 2018-19	Indicative Budget 2019-20	Indicative Budget 2020-21	Total Budget 2016-2021
	£000	£000	£000	£000	£000	£000
South West Neighbourhood - Housing	2000	2000	2000	2000	2000	2000
Naighbaughaad an irangaantal gagta gabina	205	400	400	400	405	0.40
Neighbourhood environmental partnerships Roads ward allocation	305 208	136	136	136	135	848 208
Housing and Regeneration total	51,167	31,791	5,356	5,638	1,271	95,223
	31,107	31,731	3,330	3,000	1,2,7 1	30,220
Projects controlled by Corporate Property						
Castlebrae business centre	21	-	-	-	-	21
Duncan Place demolition	31	-	-	-	-	31
Free school meals initiative-equipment	80	-	-	-	-	80
Grassmarket Nursery 6VT relocation Projects controlled by Corporate	3	-	-	-	-	3
Property total	135	0	0	0	0	135
Transport and other infrastructure						
Transport and other infrastructure						
Engineering Bridge strengthening	551					551
	331		-			331
Link to Royal Infirmary - Niddrieburn bridge	80	-	-	-	-	80
Lower Granton Road realignment	8	-	-	-	-	8
St Andrew Square public realm	421	-	-	-	-	421
Traffic signals (renewal)	143	-	-	-	-	143
Transport asset management	1,000	1,000	1,000	1,000	1,000	5,000
UTMC and parking guidance	271	-	-	-	-	271
Water of Leith - phase 1	275	-	-	-	-	275
Water of Leith - phase 2	11,637	7,368	3,409	-	-	22,414
Policy & planning						
20mph speed limiting [block]	54	-	-	-	-	54
Bus - priority at signals SVD	171	-	-	-	-	171
Bus lane camera enforcement	107	-	-	-	_	107
Bus priority schemes / bus shelters	137	-	-	-	-	137
Bus tram integration Bustracker- RTI extension	4 18		-	-	_	10
	597		-			18 597
Cycle projects [block] Cycling, Walking and Safer Streets	540					540
Electric vehicles	20	[[20
Electric vernoles	20					20
Hermiston park and ride - land acquisition	8	-	-	-	-	8
Local bus priority measures [block]	1	-	-	-	-	1
Park and ride development	3	-	-	-	-	3
Road safety	321	-	-	•	•	321
Road safety, cycling and public transport	1,745	1,750	1,750	1,750	1,750	8,745
St Andrew Square bus station	257	-	·	•	•	257
Walking projects [block]	242	ı - I	- 1	I - I	I - I	242

SERVICES FOR COMMUNITIES	Realigned Budget 2016-17	Indicative Budget 2017-18	Indicative Budget 2018-19	Indicative Budget 2019-20	Indicative Budget 2020-21	Total Budget 2016-2021
	£000	£000	£000	£000	£000	£000
City centre - Transport						
City Centre public realm	82	-	-	-	-	82
George Street -festival works	12	-	-	-	-	12
Leith Walk Constitution Street	2,425	-	-	-	-	2,425
Neighbourhood environmental partnerships	201	136	136	136	136	745
Roads ward allocation	231	-	-	-	-	231
Rose Street - public realm	200	-	-	-	-	200
West end public realm <u>North Neighbourhood - Transport</u>	95	-	-	-	-	95
Neighbourhood environmental partnerships	270	136	136	135	135	812
Roads ward allocation	115	-	-	-	-	115
Transport Other						
Tram lifecycle replacement	-	-	-	1,000	1,000	2,000
<u>Roads</u>						
Carriageway / footway works [block]	13,500	16,530	9,989	12,771	12,771	65,562
Street lighting	1,079	3,659	1,500	1,500	1,500	9,238
Street lighting - City wide LED replacement programme	8,741	8,606	7,171	-	-	24,518
Transport and other infrastructure total	45,456	39,185	25,091	18,292	18,292	146,317
SFC - contingency	-	27	-	-	-	27
Total Services for Communities	98,942	73,598	30,719	24,201	19,834	247,295

SERVICES FOR COMMUNITIES - ASSET MANAGEMENT WORKS	Realigned Budget 2016-17	Indicative Budget 2017-18	Indicative Budget 2018-19	Indicative Budget 2019-20	Indicative Budget 2020-21	Total Budget 2015-2020
	£000	£000	£000	£000	£000	£000
Children and Families						
Boiler upgrade	500	-	-	25	_	525
Early Years property	14	-	-	-	-	14
External fabric	2,278	391	-	-	-	2,669
Fabric enhancement	1,702	18	-	450	-	2,170
Fire safety	1,159	600	600	600	-	2,959
Integration works	19	55	-	-	-	74
Mechanical and engineering upgrade	4,520	5,556	1,916	850	-	12,842
Roof and rainwater	723	256	-	2,540	-	3,519
Stonework/masonry	423	-	-	410	-	833
Water quality upgrading	835	600	400	400	_	2,235
Windows and doors	1,817	351	9	669	-	2,846
Total for Children and Families	13,990	7,827	2,925	5,944	0	30,686
Corporate Governance						
External fabric	100			l <u> </u>		100
Fabric enhancement	913	375				1,288
Fire Safety	53	3/3				53
Mechanical and engineering upgrade	1,141	I				1,141
Roof and rainwater	97	1 []		[97
Water quality upgrading	44	l <u>.</u> I		_	_	44
Total for Corporate Governance	2,348	375	0	0	0	2,723
-	,,					, -
Health and Social Care						
Fabric enhancement	486	- I	-	-	-	486
Lift upgrade	49	-	-	-	-	49
Mechanical and engineering upgrade	212	115	-	25	-	352
Roof and rainwater	19	l ⁻ l	-	-	-	19
Water quality upgrading	312	-	-	-	-	312
Total for Health and Social Care	1,078	115	0	25	0	1,218
Services for Communities						
Disability Discrimination Act works	83	-	-	-	-	83
External fabric	458	-	-	-	-	458
Fabric enhancement	1,325	-	-	-	-	1,325
Fire safety	74	-	-	-	-	74
Fixtures, fittings and equipment upgrade	85	-	-	-	-	85
Internal fabric enhancement	164	-	-	-	-	164
Mechanical and engineering upgrade	849	-	-	-	-	849
Parks infrastructure	719	-	-	-	-	719
Roof and rainwater	86	-	-	-	-	86
Water quality upgrading	83	-	-	-	-	83
Windows and doors	1,462					1,462
Total for Services for Communities	5,388	0	0	0	0	5,388

SERVICES FOR COMMUNITIES - ASSET MANAGEMENT WORKS	Realigned Budget 2016-17	Indicative Budget 2017-18	Indicative Budget 2018-19	Indicative Budget 2019-20	Indicative Budget 2020-21	Total Budget 2015-2020	
	2000	2000	2000	2000		2000	
Services for Communities - Corporate Property							
Disability Discrimination Act works	12	-	-	-	-	12	
Fire safety	52	-	-	-	-	52	
Internal fabric enhancement	38	-	-	-	-	38	
Mechanical and engineering upgrade	956	-	-	-	-	956	
Roof and rainwater	9	-	-	-	-	9	
Security works	2	-	-	-	-	2	
Water quality upgrading	171	-	-	-	-	171	
Total for Services for Communities -	4 040	0	0			4 240	
Corporate Property	1,240	├	- 0	0	0	1,240	
Funding not yet allocated to projects	-	2,718	5,511	13,204	14,000	35,433	
Total Asset Management Works	24,044	11,035	8,436	19,173	14,000	76,688	

Estimated spend profile over 2016-2021 CIP

Annual revenue

				Prudential framework suitability	Suitability / Sufficiency /	2016/17	2017/18	2018/19	-	2020/21	Total estimated cost	framework			Total Loan Charges
Service Children and Families	Priority 1.	Capital Project Rising Primary School Rolls - long term solution for South Edinburgh	Brief description of project On 19 May 2015 the Education, Children and Families Committee approved that a statutory consultation be undertaken regarding options to address the long-term accommodation issues in the south Edinburgh area. This area (defined as encompassing the three primary school catchment areas covered by Bruntsfield, James Gillespie's and South Morningside Primary Schools) has traditionally experienced pressure on primary school places with schools having had high occupancy levels during a period of declining rolls and a necessity for additional accommodation subsequently being required through the provision of temporary units and annexes, some of which still remain. A statutory consultation on five options to address the issues in the area was recently undertaken, the outcomes from which will be reported to Council on 4 February 2016.		Affordability Sufficiency	£000 530	£000 1,274	£000 8,613	£000 2,320	£000	£000 12,737	£000	Comment The statutory consultation paper detailed the estimated capital costs of the five options which ranged from £8.387m to £18.737m. Funding of £6m has already been secured. In the absence of a decision by Council on the preferred option this assessment is based on the balance of funding of £12.737m required to deliver the highest cost option. The profile of spend assumes that the project could start immediately in February 2016 following (and assuming) Council approval of the option to be progressed and the additional capital and revenue funding to do so. Any delay would result in an increase in the estimated costs due to further construction cost inflation.	1,042	£000 20,848
Children and Families	2.	Rising School Rolls - Other	The first of two existing unfunded priorities in the Wave 4 school investment programme is the requirement to respond to the challenges of rising school rolls to ensure that the Council's statutory duties are fulfilled. There is currently provision of £19.902m within the Capital Investment Programme to 2019/20 for the capital funding necessary to respond to the challenges arising from rising primary school rolls. Between 2015/16 and 2020/21 primary rolls are expected to further increase by 9.8% with secondary rolls expected to increase by 14.9%. Whilst detailed analysis of the impact of these increases on individual schools has still to be undertaken it is inevitable that further investment will be required in the school estate to create additional capacity to accommodate the increased rolls.	N	Sufficiency				5,000	5,000	10,000		An updated analysis of the impact on the primary school estate will be reported to the Education, Children and Families Committee on 1 March 2016 and work to assess the impact on secondary schools has only recently been started. In the absence of any detailed assessment of the potential impact of future increases in rolls on individual schools the estimated costs of £5m per annum in the last two years of the period are a place marker to recognise that further investment is likely to be required. It should also be noted that the requirement for further investment is likely to continue into future years beyond 2020/21. Part of the future investment requirement may be met from developer contributions arising from the significant additional housing which is expected to be delivered in the city over this period.	818	16,368
Children and Families	3.	A new secondary school in Craigmillar	The second of two existing unfunded priorities in the Wave 4 school investment programme is the commitment made by Council to deliver a new secondary school in Craigmillar (replacing the existing Castlebrae Community High School) as part of the regeneration of Craigmillar. Whilst a site for the proposed new school has been identified in the Craigmillar Town Centre, no statutory consultation has yet been undertaken due to the uncertainty regarding when the new school could be delivered which is entirely dependent on the significant current gap in funding for the project being bridged. This assessment continues to assume that the new school would be opened in August 2020 however to achieve this the project would need to be initiated (with all required funding identified) by early 2017. Any delay would result in a further increase in the estimated costs due to additional construction cost inflation.	N	Suitability		598	2,918	19,734	5,316	28,566		This is based on the projected total cost for the new school which is now estimated (using the latest forecast of future construction inflation) to £29.184m. This is based on an assumed opening date of August 2020; a capacity of 700 (including 100 vocational) and with additional space incorporated to develop the ambition of Castlebrae to become a city wide centre of excellence in Science. It further assumes that the balance which requires to be funded is £28.566m with the only existing funding being the £0.618m already in the Capital Investment Programme. This assumes that all other potential sources of funding (e.g. sale of the existing school site, net of demolition costs, and any contribution from PARC) would only be realised in the longer term.	2,338	46,758

Estimated spend profile over 2016-2021 CIP

Service Corporate Governance	Priority 1.	Capital Project Meadowbank Sports Centre	Brief description of project Rebuild of sports centre	Prudential framework suitability (Y/N) Y	Priority Driver (s) - Condition / Suitability / Sufficiency / Affordability Condition / Suitability	2016/17 £000 2,392	2017/18 £000 2,392	2018/19 £000 1,196	2019/20 £000	2020/21 £000 -	Total estimated cost £000 5,980	framework £000 Part funding through prudential framework of a total of £5.97m. Annual income/saving	Comment The total estimated cost of the project is £41.1m. The recommended funding package reported to the Finance & Resources on 14 January 2016 includes the best estimate of capital receipts, Sportscotland funding and revenue savings during the closure of the existing facility.	Estimated Annual Loan Charges, (20 year repayment) £000 489	Total Loan
Corporate Governance	2.	Redevelopment of Ross Theatre in Princes Street Gardens	s A project to redevelop the Ross Theatre in Princes Street Gardens and support Edinburgh's position as a world class cultural city, supporting existing high profile events such as Festival Fireworks and Hogmanay as well as encouraging more use from new users it will result in the building of a new theatre building fit for the 21st Century, transform public access and improve the economy of the city centre.	, N	Condition	-	-	15,000	-	-	15,000	-		1,228	24,552
Corporate Governance	3.	Redevelopment of Museum of Childhood	The redevelopment is part of the modernisation programme for Museums and Galleries. The redevelopment of the Museum of Childhood will provide a more engaging and interactive experience for children and families; the re-display and reinterpretation of the collection and modernisation of all the facilities for visitors.	N	Condition / Suitability	500	500	-	-	-	1,000	-		82	1,637
Health and Social Care	1.	Capital shortfall for Dumbryden Care Home	The Council has a Business Case in progress for a 7th new care home at Dumbryden, which will replace two older care homes. We are considering two options for the care home, based on a 6d and a 90 bed model. The estimated total costs are as follows: 60 beds - £8.497m 90 beds - £11.805m A budget of £7.506m has been identified from capital receipts from older care homes, leaving a shortfall of £991k for the 60 bed model, or £4,299k for the 90 bed model. The cost estimates for both options are based on a smaller, lowe spec care home design than Royston, £EC's most recent care home, which is currently under construction. We have requested a quote for a Dumbryden model (for both 60 and 90 beds) based on the higher spec Royston design. The capital receipts include a significant contribution from Children and Families for the transfer of the Oaklands Care Home in butter in the desiration of the Magnetic of the Oaklands Care Home in the order to the United State Magnetic of the Oaklands Care Home in the order to the United State Magnetic of the Oaklands Care Home in the order to the United State Magnetic of the Oaklands Care Home in the Oakland Care Home in the Oakla		Condition / Suitability	991					991		The £0.991m is the capital shortfall for the 60 bed model. However, should the option for a 90 bed model be pursued the capital shortfall would be £4.299m	81	1,622

site which is intended to be used for the new South Morningside Primary School. This project is dependent on the Oaklands Care Home site being vacated, which will not be possible unless the

Dumbryden project goes ahead.

Current unfunded capital priorities

Estimated spend profile over 2016-2021 CIP

Annual revenue

Service Health and Social Care	Priority 2.	replace three	Brief description of project The Council is currently developing a 6th new care home at Royston and has a Business Case in progress for a 7th at Dumbryden. There are currently 8 older care homes which are no longer fit for purpose. The requirement to replace the older remaining care homes was agreed in the Older People's Accommodation Strategy for Older People. There is a high risk of needing to close older care homes if they are not replaced as they do not meet operational requirements or Care Inspectorate standards. The new homes at Royston and Dumbryden will replace four older care homes, leaving three to be replaced. An 8th new purpose built 60 bedded care home will replace the final three remaining older facilities.		Priority Driver (s) - Condition / Suitability / Sufficiency / Affordability Condition / Suitability	2016/17 £000 500	2017/18 £000 500	2018/19 £000 500	2019/20 £000 7,600	2020/21 £000 _	Total estimated cost £000 9,100	income or savings streams identified if potential to fund through prudential framework £000	Comment	Estimated Annual Loan Charges, (20 year repayment) £000 745	
Health and Social Care	3.	Replacement of Portlee Resource Centre for Older People	Portlee Resource Centre is a day centre for older people. A recent building condition report rated certain elements of the building a in poor 'C' condition - roofs, windows, heating plant and external areas. It is a 1960s converted social club. In addition to the day service for older people, Portlee Resource Centre is also used by MILAN, a day service for black and minority ethnic (BME) people. It is important these services can continue to operate in the north east of the city.		Condition / Suitability	600	600	-	-	-	1,200	-		98	1,964
Services For Communities	1.	North Bridge Refurbishment	Refurbishment of North Bridge to address health and safety matters following identification of significant condition issues.	N	Condition	-	3,000	3,000	-	-	6,000	÷	£6m for addressing health and safety matters; a further £3m would be required for total refurbishment.	491	9,821
Services For Communities	2.	Asset Management Works – upgrade building condition	Upgrade works to improve the condition to 'satisfactory' and address health and safety concerns across the entire council estate	N	Condition	10,000	10,000	10,000	10,000	10,000	50,000	-	All Council properties, including schools, included in this item.	4,092	81,842
Services For Communities	3.	Improved recycling provision in tenement areas	Increases recycling capability in line with targets and CEC's statutory obligation under the Waste (Scotland) Regulations 2012.	N	Sufficiency / Suitability	-	1,000	-	-	-	1,000	-		82	1,637
						15,513	19,864	41,227	44,654	20,316	141,574				

Definition of Priority Driver

Condition - driver for investment is to address asset condition / deterioration issues

Suitability - driver for investment is to address fitness for purpose issues / alignment of asset to service delivery

Sufficiency - driver for investment is to address capacity issues

Affordability - driver for investment is to address future revenue and capital funding issues e.g. Through optimisation or enhancement rather than replacement

Updated Indicative five year capital plan 2019-2024

Appendix 3

	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000	2023/24 £000
Resources	2000	2000	2000	2000	2000
Unallocated					
Capital Receipts General Capital Grant (based on current forecasts)	3,000 38,000	3,000 38,000	3,000 38,000	3,000 38,000	3,000 38,000
General Capital Grant (based on current forecasts)	30,000	30,000	30,000	30,000	30,000
Total Resources	41,000	41,000	41,000	41,000	41,000
Expenditure					
Services for Communities					
- Asset Management Works	14,000	14,000	14,000	14,000	14,000
- Other Transport Projects	2,750	2,750	2,750	2,750	2,750
- Carriageways and Footways	13,585	13,585	13,585	13,585	13,585
- Lighting Columns	1,500	1,500	1,500	1,500	1,500
- Tram Lifecycle Replacement	1,000	1,000	1,000	1,000	1,000
- Statutory Home Owner Adaptations	1,000	1,000	1,000	1,000	1,000
Corporate Governance					
- Edinburgh Leisure	165	165	165	165	165
Unallocated funding (pending decision by Members as to where this should be redirected)	7,000	7,000	7,000	7,000	7,000
Total Expenditure	41,000	41,000	41,000	41,000	41,000
Balance	0	0	0	0	0